# Senate



General Assembly

File No. 627

January Session, 2011

Substitute Senate Bill No. 1181

Senate, April 26, 2011

The Committee on Judiciary reported through SEN. COLEMAN of the 2nd Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

# AN ACT CONCERNING CHILD SUPPORT ENFORCEMENT AND EXPEDITED ESTABLISHMENT OF PATERNITY AND SUPPORT IN TITLE IV-D CASES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Subsection (b) of section 17b-179 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective*
- 3 *October* 1, 2011):
- 4 (b) (1) The Commissioner of Social Services shall [, in the manner
- 5 provided in section 17b-81,] investigate the financial condition of the
- 6 parent or parents of: (A) Any child applying for or receiving assistance
- 7 under [the provisions of sections 17b-807 and 17b-808 and] (i) the
- 8 temporary family assistance [for needy families] program <u>pursuant to</u>
- 9 <u>section 17b-112</u>, which may be referred to as ["TANF"] <u>"TFA"</u> for the
- 10 purposes of this section, or (ii) the Medicaid program pursuant to
- 11 <u>section 17b-261,</u> (B) any child seeking IV-D child support enforcement
- services pursuant to subdivision (1) of subsection (h) of this section,
- 13 and (C) any child committed to the care of the Commissioner of
- 14 Children and Families who is receiving payments in the foster care

15 program and for whom a referral to the Bureau of Child Support

- Enforcement is made under section 46b-130, as amended by this act,
- and shall determine the financial liability of such parent or parents for
- 18 the child.

- 19 (2) The Bureau of Child Support Enforcement may, upon notice to 20 the obligor and obligee, redirect payments for the support of all such 21 children to either the state of Connecticut or the present custodial 22 party, as their interests may appear, provided neither the obligor nor 23 the obligee objects in writing within ten business days from the 24 mailing date of such notice. Any such notice shall be sent by first class 25 mail to the most recent address of such obligor and obligee, as 26 recorded in the state case registry pursuant to section 46b-218, and a 27 copy of such notice shall be filed with the court or family support 28 magistrate if both the obligor and obligee fail to object to the redirected 29 payments within ten business days from the mailing date of such 30 notice. All payments shall be distributed as required by Title IV-D of 31 the Social Security Act.
- 32 (3) Notwithstanding subdivision (2) of this subsection or 33 subparagraph (F) of subdivision (1) of subsection (u) of section 46b-34 231, the Bureau of Child Support Enforcement or a support 35 enforcement agency under cooperative agreement with the Bureau of 36 Child Support Enforcement shall redirect payments for the support of 37 children described in subparagraphs (A)(i) and (C) of subdivision (1) of this subsection to the state of Connecticut effective on the date of the 38 39 assistance grant. Upon such redirection, the Bureau of Child Support 40 Enforcement or support enforcement agency shall notify the obligor and obligee as described in subdivision (2) of this subsection if 41 42 assistance is being received by a new custodial party on behalf of such 43 child and, if an objection to redirection is received in accordance with 44 said subdivision (2), shall refund to the obligee of the support order 45 any money retained by the state during the period of redirection that is 46 due such obligee.
- 47 Sec. 2. Subparagraph (A) of subdivision (5) of subsection (a) of

section 17b-745 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):

- 50 (5) (A) The court or family support magistrate may also make and 51 enforce orders for the payment by any person named herein of past-52 due support for which any such person is liable in accordance with the 53 provisions of [subsection (b) of section 17b-179, or] section 17a-90, 54 17b-81, subsection (b) of section 17b-179, as amended by this act, or 55 section 17b-223, 46b-129 or 46b-130, as amended by this act, [or] and, in 56 IV-D cases, [and] order such person, provided such person is not 57 incapacitated, to participate in work activities that may include, but 58 shall not be limited to, job search, training, work experience and 59 participation in the job training and retraining program established by 60 the Labor Commissioner pursuant to section 31-3t. [The father's] A 61 parent's liability for past-due support of a child born out of wedlock 62 shall be limited to the three years next preceding the filing of a petition 63 pursuant to this section.
- Sec. 3. Subsection (d) of section 19a-42 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):
  - (d) (1) Upon receipt of (A) an acknowledgment of paternity executed in accordance with the provisions of subsection (a) of section 46b-172 by both parents of a child born out of wedlock, or (B) a certified copy of an order of a court of competent jurisdiction establishing the paternity of a child born out of wedlock, the commissioner shall include on or amend, as appropriate, such child's birth certificate to show such paternity if paternity is not already shown on such birth certificate and to change the name of the child if so indicated on the acknowledgment of paternity form or within the certified court order as part of the paternity action.
  - (2) If another father is listed on the birth certificate, the commissioner shall not remove or replace the father's information unless presented with a certified court order that meets the requirements specified in section 7-50, or upon the proper filing of a

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rescission, in accordance with the provisions of section 46b-172. The commissioner shall thereafter amend such child's birth certificate to remove or change the father's name and to change the name of the child, as requested at the time of the filing of a rescission, in accordance with the provisions of section 46b-172. Birth certificates amended under this subsection shall not be marked "Amended".

- [(3) A fee of fifty dollars shall be charged by the department for each amendment to a birth certificate requested pursuant to this subsection which request is not received from a hospital, a state agency or a court of competent jurisdiction.]
- Sec. 4. Section 19a-42a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):
- (a) All (1) voluntary acknowledgments of paternity and rescissions of such acknowledgments executed in accordance with subsection (a) of section 46b-172, and (2) adjudications of paternity issued by a court or family support magistrate under section 46b-171, section 46b-172a or any other provision of the general statutes shall be filed in the paternity registry maintained by the Department of Public Health. All information in such registry shall be made available to the IV-D agency, as defined in subdivision (12) of subsection (b) of section 46b-231, for comparison with information in the state case registry established under subsection (l) of section 17b-179. The IV-D agency may disclose information in the paternity registry to an agency under cooperative agreement with the IV-D agency for child support enforcement purposes.
- (b) Except for the IV-D agency, as provided in subsection (a) of this section, the department shall restrict access to and issuance of certified copies of acknowledgments of paternity to the following parties: (1) Parents named on the acknowledgment of paternity; (2) the person whose birth is acknowledged, if such person is over eighteen years of age; (3) an authorized representative of the Department of Social Services; (4) an attorney representing such person or a parent named on the acknowledgment; or (5) agents of a state or federal agency, as

- approved by the department.
- Sec. 5. Section 46b-130 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective October 1, 2011*):
- 117 The parents of a minor child for whom care or support of any kind 118 has been provided under the provisions of this chapter shall be liable 119 to reimburse the state for such care or support to the same extent, and 120 under the same terms and conditions, as are the parents of recipients of 121 public assistance. Upon receipt of foster care maintenance payments 122 under Title IV-E of the Social Security Act by a minor child, the right of 123 support, [present,] past, present and future, from a parent of such child 124 shall, by this section, be assigned to the Commissioner of Children and 125 Families. Referral by the commissioner shall promptly be made to the 126 Bureau of Child Support Enforcement [Unit] of the Department of 127 Social Services for pursuit of support for such minor child in 128 accordance with the provisions of section 17b-179, as amended by this 129 act. Any child who reimburses the state under the provisions of 130 subsection (l) of section 46b-129 for any care or support such child 131 received shall have a right of action to recover such payments from 132 such child's parents.
- Sec. 6. Subparagraph (A) of subdivision (7) of subsection (a) of section 46b-215 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):
  - (7) (A) The court or family support magistrate may also determine, order and enforce payment of any support due because of neglect or refusal to furnish support <u>for periods</u> prior to the action. In the case of a child born out of wedlock whose parents have not intermarried, [the father's] <u>a parent's</u> liability for such support shall be limited to the three years next preceding the filing of a petition <u>or written agreement to support pursuant</u> to this section.
- Sec. 7. Subdivision (3) of subsection (m) of section 46b-231 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):

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(3) Family support magistrates shall review and approve or [modify] <u>disapprove</u> all agreements for support in IV-D support cases filed with the Family Support Magistrate Division in accordance with sections 17b-179, <u>as amended by this act</u>, 17b-745, <u>as amended by this act</u>, 46b-172, 46b-215, <u>as amended by this act</u>, and subsection (c) of section 53-304.

- Sec. 8. Subdivision (6) of subsection (m) of section 46b-231 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):
- 155 (6) Agreements for support obtained in IV-D support cases shall be 156 filed with the assistant clerk of the family support magistrate division 157 for the judicial district where the mother or the father of the child 158 resides, pursuant to subsection (b) of section 46b-172, and shall become 159 effective as an order upon filing with the clerk. Such support 160 agreements shall be reviewed by a family support magistrate who 161 shall approve or disapprove the agreement. If the support agreement 162 filed with the clerk is disapproved by a family support magistrate, the 163 reason for disapproval shall be stated in the record and such 164 disapproval shall have a retroactive effect. Upon such disapproval, the 165 clerk shall schedule a hearing for the purpose of determining 166 appropriate support amounts and shall notify all appearing parties of 167 the hearing date.
- Sec. 9. Subsections (a) and (b) of section 52-362 of the general statutes are repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):
  - (a) For the purposes of this section:
  - (1) "Dependent" means a spouse, former spouse or child entitled to payments under a support order, provided Support Enforcement Services of the Superior Court or the state acting under an assignment of a dependent's support rights or under an application for child support enforcement services shall, through an officer of Support Enforcement Services or the Bureau of Child Support Enforcement

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within the Department of Social Services or an investigator of the Department of Administrative Services or the Attorney General, take any action which the dependent could take to enforce a support order;

- (2) "Disposable earnings" means that part of the earnings of an individual remaining after deduction from those earnings of amounts required to be withheld for the payment of federal, state and local income taxes, employment taxes, normal retirement contributions, union dues and initiation fees, and group life and health insurance premiums;
- (3) "Earnings" means any debt accruing to an obligor by reason of such obligor's personal services, including any compensation payable by an employer to an employee for such personal services whether denominated as wages, salary, commission, bonus or otherwise, including unemployment compensation if a purchase of service agreement between the Commissioner of Social Services and the Labor Commissioner is in effect pursuant to subsection (e) of section 17b-179;
- 194 (4) "Employer" means any person, including the Labor 195 Commissioner, who owes earnings to an obligor;
  - (5) "Income" means any periodic form of payment due to an individual, regardless of source, including, but not limited to, disposable earnings, workers' compensation and disability benefits, payments pursuant to a pension or retirement program and interest;
  - (6) "Issue" means: (A) Complete the withholding order form prescribed under subsection (q) of this section and serve such form on the employer or other payer of income, or (B) in the case of an income withholding order served electronically in accordance with subsection (h) of this section, transmit electronic data sufficient to implement the withholding to an employer that has agreed to receive electronic transmission of income withholding orders and notices;
- [(6)] (7) "Obligor" means a person required to make payments under a support order;

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[(7)] (8) "Support order" means a court order, or order of a family support magistrate including an agreement approved by a court or a family support magistrate, that requires the payment to a dependent of current support, cash medical support, a specific dollar amount of child care costs or arrearage payments;

- [(8)] (9) "Unemployment compensation" means any compensation payable under chapter 567, including amounts payable by the administrator of the unemployment compensation law pursuant to an agreement under any federal law providing for compensation, assistance or allowances with respect to unemployment.
- (b) The Superior Court and any family support magistrate shall [issue] enter an order for withholding pursuant to this section against the income of an obligor to enforce a support order when the support order is entered or modified or when the obligor is before the court in an enforcement proceeding. The court shall order the withholding to be effective immediately or may, for cause or pursuant to an agreement by the parties, order a contingent withholding to be effective only on accrual of a delinquency in an amount greater than or equal to thirty days' obligation. Any finding that there is cause not to order withholding to be effective immediately shall be based on at least (1) a written determination that, and explanation by the court or family support magistrate of why, implementing immediate income withholding would not be in the best interests of the child, and (2) proof of timely payment of previously ordered support in cases involving the modification of such support. Before the court or family support magistrate [issues] enters an order for withholding which is effective immediately against an obligor who is before the court or a family support magistrate, it shall inform the obligor of the minimum amount of income which is exempt from withholding under state and federal law, of such obligor's right to claim any applicable state or federal exemptions with respect thereto and of such obligor's right to offer any evidence as to why a withholding order effective immediately should not [issue] enter. If the court or family support magistrate [issues] enters an order for withholding to be effective

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immediately against a nonappearing obligor, notice shall be served subsequently upon the obligor in accordance with section 52-57 or sent by certified mail, return receipt requested, to the obligor's last known address, informing such obligor: (A) That a support order has been [issued] entered to be enforced by an income withholding order, (B) that an income withholding order has been [issued] entered effective immediately as part of the support order, (C) of the minimum amount of income exempt from withholding under state and federal law and of such obligor's right at the hearing on the support order to claim any other applicable state or federal exemptions with respect thereto, (D) of such obligor's right to a hearing, upon motion to the court, to offer any evidence as to why the withholding order effective immediately should not continue in effect, (E) of the amount of income received by such obligor which formed the basis for the support order against such obligor, and (F) of such obligor's right to move to modify the support order if such obligor's income has changed substantially or if the support order substantially deviates from the child support guidelines established pursuant to section 46b-215a.

Sec. 10. Subsection (h) of section 52-362 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective* 263 October 1, 2011):

(h) Service of any process under this section, including any notice, may be made in accordance with section 52-57, or by certified mail, return receipt requested. If service is made on behalf of the state, it may be made by an authorized employee of Support Enforcement Services, [or] by an investigator or other officer of the Bureau of Child Support Enforcement within the Department of Social Services, [or] by an investigator of the Department of Administrative Services or by the Attorney General. Service of income withholding orders by Support Enforcement Services or by an investigator or other officer of said bureau upon an employer under this section may be made in accordance with section 52-57, by certified mail, return receipt requested, [or] by first class mail or electronically, provided the employer agrees to accept service made electronically.

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Sec. 11. Subsection (b) of section 17b-90 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):

(b) No person shall, except for purposes directly connected with the administration of programs of the Department of Social Services and in accordance with the regulations of the commissioner, solicit, disclose, receive or make use of, or authorize, knowingly permit, participate in or acquiesce in the use of, any list of the names of, or any information concerning, persons applying for or receiving assistance from the Department of Social Services or persons participating in a program administered by said department, directly or indirectly derived from the records, papers, files or communications of the state or its subdivisions or agencies, or acquired in the course of the performance of official duties. The Commissioner of Social Services shall disclose (1) to any authorized representative of the Labor Commissioner such directly related to unemployment compensation, information administered pursuant to chapter 567 or information necessary for implementation of sections 17b-688b, 17b-688c and 17b-688h and section 122 of public act 97-2 of the June 18 special session, (2) to any authorized representative of the Commissioner of Mental Health and Addiction Services any information necessary for the implementation and operation of the basic needs supplement program or for the management of and payment for behavioral health services for applicants for and recipients of state-administered general assistance, (3) to any authorized representative of the Commissioner of Administrative Services, or the Commissioner of Public Safety such information as the state Commissioner of Social Services determines is directly related to and necessary for the Department of Administrative Services or the Department of Public Safety for purposes of performing their functions of collecting social services recoveries overpayments or amounts due as support in social services cases, investigating social services fraud or locating absent parents of public assistance recipients, (4) to any authorized representative of the Commissioner of Children and Families necessary information concerning a child or the immediate family of a child receiving services

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from the Department of Social Services, including safety net services, if the Commissioner of Children and Families or the Commissioner of Social Services has determined that imminent danger to such child's health, safety or welfare exists to target the services of the family services programs administered by the Department of Children and Families, (5) to a town official or other contractor or authorized representative of the Labor Commissioner such information concerning an applicant for or a recipient of financial or medical assistance under state-administered general assistance deemed necessary by said commissioners to carry out their respective responsibilities to serve such persons under the programs administered by the Labor Department that are designed to serve applicants for or recipients of state-administered general assistance, (6) to any authorized representative of the Commissioner of Mental Health and Addiction Services for the purposes of the behavioral health managed care program established by section 17a-453, (7) to any authorized representative of the Commissioner of Public Health to carry out his or her respective responsibilities under programs that regulate child day care services or youth camps, [or] (8) to a health insurance provider, in IV-D support cases, as defined in subdivision (13) of subsection (b) of section 46b-231, information concerning a child and the custodial parent of such child that is necessary to enroll such child in a health insurance plan available through such provider when the noncustodial parent of such child is under court order to provide health insurance coverage but is unable to provide such information, provided the Commissioner of Social Services determines, after providing prior notice of the disclosure to such custodial parent and an opportunity for such parent to object, that such disclosure is in the best interests of the child, (9) to any authorized representative of the Department of Correction, in IV-D support cases, as defined in subdivision (13) of subsection (b) of section 46b-231, information concerning noncustodial parents that is necessary to identify inmates or parolees with IV-D support cases who may benefit from Department of Correction educational, training, skill building, work or rehabilitation programming that will significantly increase an inmate's

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347 or parolee's ability to fulfill such inmate's support obligation, (10) to 348 any authorized representative of the Judicial Branch, in IV-D support 349 cases, as defined in subdivision (13) of subsection (b) of section 46b-231, information concerning noncustodial parents that is necessary to: 350 351 (A) Identify noncustodial parents with IV-D support cases who may 352 benefit from educational, training, skill building, work 353 rehabilitation programming that will significantly increase such 354 parent's ability to fulfill such parent's support obligation, (B) assist in 355 the administration of the Title IV-D child support program, or (C) 356 assist in the identification of cases involving family violence, or (11) to 357 any authorized representative of the State Treasurer, in IV-D support 358 cases, as defined in subdivision (13) of subsection (b) of section 46b-231, information that is necessary to identify child support obligors 359 who owe overdue child support prior to the Treasurer's payment of 360 361 such obligors' claim for any property unclaimed or presumed abandoned under part III of chapter 32. No such representative shall 362 363 disclose any information obtained pursuant to this section, except as 364 specified in this section. Any applicant for assistance provided through 365 said department shall be notified that, if and when such applicant 366 receives benefits, the department will be providing law enforcement 367 officials with the address of such applicant upon the request of any 368 such official pursuant to section 17b-16a.

369 Sec. 12. Subdivision (8) of subsection (a) of section 17b-745 of the 370 general statutes is repealed and the following is substituted in lieu thereof (Effective October 1, 2011):

(8) Failure of any defendant to obey an order of the court or Family Support Magistrate Division made under this section may be punished as contempt of court. If the summons and order is signed by a commissioner of the Superior Court, upon proof of service of the summons to appear in court or before a family support magistrate and upon the failure of the defendant to appear at the time and place named for hearing upon the petition, request may be made by the petitioner to the court or family support magistrate for an order that a capias mittimus be issued. Except as otherwise provided, upon proof

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of the service of the summons to appear in court or before a family support magistrate at the time and place named for a hearing upon the failure of the defendant to obey the court order as contempt of court, the court or the family support magistrate may order a capias mittimus to be issued and directed to [some] a judicial marshal to the extent authorized pursuant to section 18 of this act, or any other proper officer to arrest such defendant and bring such defendant before the Superior Court for the contempt hearing. The costs of commitment of any person imprisoned [therefor] for contempt shall be paid by the state as in criminal cases. When any such defendant is so found in contempt, the court or family support magistrate may award to the petitioner a reasonable attorney's fee and the fees of the officer serving the contempt citation, such sums to be paid by the person found in contempt.

- Sec. 13. Section 46b-213w of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):
  - (a) An income withholding order issued in another state may be sent by or on behalf of the obligee, or by the support enforcement agency, to the person defined as the obligor's employer under section 52-362, as amended by this act, without first filing a petition or comparable pleading or registering the order in the registry of support orders of the Family Support Magistrate Division.
- (b) Upon receipt of an income withholding order issued in another state, the obligor's employer shall immediately provide to the obligor (1) a copy of the order, and (2) a copy of the notice and claim form provided by the Department of Social Services pursuant to subsection (c) of this section.
- 408 (c) The Department of Social Services shall [distribute] make 409 available to all employers in this state a standard notice and claim 410 form, written in clear and simple language, which shall include:
- 411 (1) Notice that money will be withheld from the employee's wages 412 for child support and health insurance;

413 (2) Notice of the amount of disposable earnings that are exempt 414 from the income withholding order;

- (3) Notice that the amount of the income withholding order may not exceed the maximum permitted by federal law under Section 1673 of Title 15 of the United States Code, together with a statement of the obligor's right to claim any other applicable state or federal exemptions;
  - (4) Notice of the right to object to the validity or enforcement of such income withholding order in a court in this state and of the right to seek modification of the underlying support order in the court of continuing exclusive jurisdiction;
    - (5) Notice of the right to seek the assistance of the Bureau of Child Support Enforcement of the Department of Social Services and the tollfree telephone number at which the bureau can be contacted;
- 427 (6) A claim form which shall include (A) a list of the most common 428 defenses and exemptions to such income withholding order in a 429 manner which allows the obligor to check any of the defenses and 430 exemptions which apply; (B) a space where the obligor may briefly 431 explain the obligor's claim or defense; (C) a space where the obligor 432 may initiate a request for services to modify the support order, and the 433 address of the Bureau of Child Support Enforcement of the 434 Department of Social Services to which such request may be sent; (D) a 435 space for the obligor to provide the obligor's address and the name of 436 the town in which the obligor principally conducts the obligor's work 437 for the employer; (E) a space for the obligor to sign the obligor's name; 438 (F) the address of [the Bureau of Child Support Enforcement of the 439 Department of Social Services | Support Enforcement Services to which 440 the claim form is to be sent in order to contest the validity or 441 enforcement of the income withholding order; [or to initiate a request 442 for modification; and (G) space for the employer to state the date 443 upon which the form was actually delivered to the obligor.
  - (d) The employer shall treat an income withholding order issued in

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another state which appears regular on its face as if it had been issued 446 by a tribunal of this state.

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- (e) Except as otherwise provided in subsections (f), [and] (g) and (l) of this section, the employer shall withhold and distribute the funds as directed in the withholding order by complying with terms of the order which specify: (1) The duration and amount of periodic payments of current child support, stated as a sum certain; (2) the person designated to receive payments and the address to which the payments are to be forwarded; (3) medical support, whether in the form of periodic cash payment, stated as a sum certain, or ordering the obligor to provide health insurance coverage for the child under a policy available through the obligor's employment, subject to the provisions of subsection (e) of section 38a-497a; (4) the amount of periodic payments of fees and costs for a support enforcement agency, the issuing tribunal and the obligee's attorney, stated as sums certain; and (5) the amount of periodic payments of arrearages and interest on arrearages, stated as sums certain.
- (f) The employer shall comply with the law of this state for withholding from income with respect to: (1) The prohibition against an employer's fee for processing an income withholding order; (2) the maximum amount permitted to be withheld from the obligor's income; and (3) the time period within which the employer must implement the withholding order and forward the child support payment.
- (g) If an employer receives two or more income withholding orders with respect to the earnings of the same obligor, the employer satisfies the terms of such orders if the employer complies with the law of this state to establish the priorities for withholding and allocating income withheld for two or more child support obligees.
- (h) An employer who complies with an income withholding order issued in another state in accordance with this section shall be immune from civil liability with regard to the employer's withholding of child support from the obligor's income.

(i) An employer who wilfully fails to comply with an income withholding order issued by another state and received for enforcement is subject to the same penalties that may be imposed for noncompliance with an order issued by a tribunal of this state.

- (j) An obligor may contest the validity or enforcement of an income withholding order issued in another state and received directly by an employer in this state by: (1) Registering the order in accordance with section 46b-213h and filing a contest to that order as provided in section 46b-213l notwithstanding the obligor is the registering party; (2) otherwise contesting the order in the same manner as if the order had been issued by a tribunal of this state; or (3) mailing to [the Bureau of Child Support Enforcement of the Department of Social Services] Support Enforcement Services the claim form delivered to the obligor pursuant to subsection (b) of this section, signed by the obligor and containing [his] the obligor's address and a copy of the income withholding order. [The obligor shall also deliver a copy of such claim form to the employer.]
- (k) Upon receipt of a claim form contesting the validity or enforcement of an income withholding order, [the Bureau of Child Support Enforcement shall within seven days notify the employer of the receipt of the claim form. The bureaul Support Enforcement Services shall: [also give] (1) Give notice of the contest to [(1)] (A) the support enforcement agency providing services to the obligee; [(2)] (B) each employer that has directly received an income withholding order relating to the obligor; [(3)] (C) the person designated to receive payments in the income withholding order; and [(4)] (D) if the obligee's address is known, the obligee; [. In addition, the bureau shall immediately cause the income withholding order to be registered in this state in accordance with section 46b-213h. The bureau shall also immediately] (2) file the claim form and a copy of the income withholding order on behalf of the obligor with [Support Enforcement Services acting on behalf of the Family Support Magistrate Division; and (3) notify the person or agency that sent the income withholding order to file not less than ten days before the scheduled hearing: (A)

Two copies, including one certified copy of the underlying support order, including any modification of such order; and (B) a sworn statement showing the amount of any arrearage together with the last court determination of an arrearage and an accounting of the arrearage since such determination.

(l) [The] Upon receipt of a claim form filed by Support Enforcement Services on behalf of the obligor in accordance with subsection (k) of this section, the clerk shall promptly enter the appearance of the obligor, schedule a hearing, and give notice of the hearing to the obligor, [the Bureau of Child Support Enforcement] Support Enforcement Services, the party initiating the income withholding order, and, if the obligee's address is known, the obligee. [The clerk shall proceed in accordance with subsection (d) of section 52-362.] The family support magistrate shall promptly hear and determine the claim and enter [its] the family support magistrate's determination within forty-five days from the date of the filing of the claim form. The family support magistrate shall utilize the procedures set forth in sections 46b-213a to 46b-213c, inclusive, to obtain additional evidence and information as needed for a prompt determination on the claim. If the person or agency that sent the income withholding order fails to file the documents described in subdivision (3) of subsection (k) of this section or fails to comply with a reasonable request for information or documents made under section 46b-213b or 46b-213c, the family support magistrate may: (1) Continue the hearing for a period of not more than an additional forty-five days and direct Support Enforcement Services to provide such notice as may be appropriate; (2) order a temporary or partial stay of income withholding for a period not to exceed forty-five days; or (3) sustain the obligor's objection to the validity or enforcement of the income withholding order and enjoin the employer from complying with such order. In addition to any notice given by the clerk, upon entry of the decision of the family support magistrate on the claim, [the bureau] Support Enforcement Services shall give notice of the decision to each employer that has directly received an income withholding order related to the obligor, the party initiating the income withholding order, the obligor and, if

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the obligee's address is known, the obligee.

[(l)] (m) If the claim form requests services to modify the support order, the Bureau of Child Support Enforcement shall assist the obligor to file a motion for modification with the appropriate tribunal of the state of continuing exclusive jurisdiction in accordance with the law of that jurisdiction. The receipt of the request for modification shall constitute a request for Title IV-D services, but the bureau may require the making of a formal application. Such assistance shall include, but is not limited to, providing the obligor with information about how such a motion is filed, contacting the state of continuing exclusive jurisdiction on behalf of the obligor to obtain appropriate forms, and transmitting such forms and applicable information to the appropriate tribunal in such state.

[(m)] (n) Venue for contested claims under this section shall be the family support magistrate division of the superior court in the judicial district in which the obligor resides, provided (1) if the obligor does not reside in this state, venue shall be in the judicial district in which the obligor principally conducts his work for the employer who is subject to the income withholding order, and (2) if there is an existing action concerning support of the child or children who are the subject of the income withholding order, the claim shall be filed in that action.

Sec. 14. Subparagraph (C) of subdivision (8) of subsection (a) of section 46b-215 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):

(C) The court, or any judge thereof, or family support magistrate when said court or family support magistrate is not sitting, may require the defendant or defendants to become bound, with sufficient surety, to the state, town or person bringing the complaint, to abide such judgment as may be rendered on such complaint. Failure of the defendant or defendants to obey any order made under this section [,] may be punished as contempt of court and the costs of commitment of any person imprisoned [therefor] for contempt shall be paid by the state as in criminal cases. Except as otherwise provided, upon proof of

the service of the summons to appear in court or before a family support magistrate at the time and place named for a hearing upon the failure of the defendant or defendants to obey such court order or order of the family support magistrate, the court or family support magistrate may order a capias mittimus be issued [,] and directed to [some] a judicial marshal to the extent authorized pursuant to section 18 of this act, or any other proper officer to arrest such defendant or defendants and bring such defendant or defendants before the Superior Court for the contempt hearing. When any person is found in contempt under this section, the court or family support magistrate may award to the petitioner a reasonable attorney's fee and the fees of the officer serving the contempt citation, such sums to be paid by the person found in contempt.

- Sec. 15. Subdivision (1) of subsection (m) of section 46b-231 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):
- (1) A family support magistrate in IV-D support cases may compel the attendance of witnesses or the obligor under a summons issued pursuant to [sections] section 17b-745, as amended by this act, 46b-172, as amended by this act, [and] or 46b-215, as amended by this act, a subpoena issued pursuant to section 52-143, or a citation for failure to obey an order of a family support magistrate or a judge of the Superior Court. If a person is served with any such summons, subpoena or citation issued by a family support magistrate or the assistant clerk of the Family Support Magistrate Division and fails to appear, a family support magistrate may issue a capias mittimus directed to a judicial marshal to the extent authorized pursuant to section 18 of this act, or any other proper officer to arrest the obligor or the witness and bring [him] the obligor or witness before a family support magistrate. Whenever such a capias mittimus is ordered, the family support magistrate shall establish a recognizance to the state of Connecticut in the form of a bond of such character and amount as to assure the appearance of the obligor at the next regular session of the Family Support Magistrate Division in the judicial district in which the matter

613 is pending. If the obligor posts such a bond, and thereafter fails to

- appear before the family support magistrate at the time and place [he]
- 615 <u>the obligor</u> is ordered to appear, the family support magistrate may
- order the bond forfeited, and the proceeds thereof distributed as
- 617 required by Title IV-D of the Social Security Act.
- Sec. 16. Subsection (s) of section 46b-231 of the general statutes is
- 619 repealed and the following is substituted in lieu thereof (Effective
- 620 *October* 1, 2011):
- (s) Support enforcement officers of Support Enforcement Services of
- 622 the Superior Court shall:
- (1) Supervise the payment of any child or spousal support order
- 624 made by a family support magistrate. Supervision of such orders is
- defined as the utilization of all procedures available by law to collect
- 626 child or spousal support, or enforce medical support including (A)
- 627 issuance and implementation of income withholdings ordered by the
- 628 Superior Court or a family support magistrate pursuant to section 52-
- 629 362, as amended by this act, (B) issuance of an order requiring any
- 630 party to appear before a family support magistrate on an action to
- 631 modify a support order pursuant to subdivision (4) of this subsection,
- 632 (C) issuance of a capias mittimus directed to a proper officer to arrest
- an obligor or witness and bring such obligor or witness before a family
- 634 support magistrate if such obligor or witness is served with a
- summons, subpoena, citation or order to appear issued by a family support magistrate, the assistant clerk of the Family Support
- 637 Magistrate Division or a support enforcement officer and fails to
- 638 appear, (D) if necessary, bringing an application for contempt to a
- family support magistrate and, in connection with such application,
- 640 issuing an order requiring the obligor to appear before a family
- support magistrate to show cause why such obligor should not be held
- 642 in contempt for failure to pay an order for child or spousal support
- entered by the Superior Court or a family support magistrate, [and] (E)
- 644 issuance of a National Medical Support Notice in accordance with
- section 46b-88, and (F) taking of acknowledgments of parties to

agreements incident to the duties under subdivision (4) of this subsection;

- (2) In non-TANF cases, have the authority to bring petitions for support orders pursuant to section 46b-215, as amended by this act, file agreements for support with the assistant clerk of the Family Support Magistrate Division, and bring applications for show cause orders pursuant to section 46b-172, and in IV-D support cases and cases under sections 46b-212 to 46b-213w, inclusive, as amended by this act, enforce foreign support orders registered with the Family Support Magistrate Division pursuant to sections 46b-213f to 46b-213i, inclusive, and file agreements for support with the assistant clerk of the Family Support Magistrate Division;
- (3) In connection with any order or agreement entered by, or filed with, the Family Support Magistrate Division, or any order entered by the Superior Court in a IV-D support case, upon order, investigate the financial situation of the parties and report findings to the family support magistrate regarding: (A) Any pending motion to modify such order or agreement; or (B) any request or application for modification of such order or agreement made by an obligee;
- (4) Review child support orders (A) in non-TANF IV-D support cases (i) at the request of either parent or custodial party subject to a support order, or (ii) upon receipt of information indicating a substantial change in circumstances of any party to the support order, (B) in TANF cases, at the request of the Bureau of Child Support Enforcement, or (C) as necessary to comply with federal requirements for the child support enforcement program mandated by Title IV-D of the Social Security Act, and initiate an action before a family support magistrate to modify such support order if it is determined upon such review that the order substantially deviates from the child support guidelines established pursuant to section 46b-215a or 46b-215b. A requesting party under subparagraph (A)(i) or (B) of this subdivision shall have a right to such review every three years without proving a substantial change in circumstances, but more frequent reviews shall

be made only if such requesting party demonstrates a substantial change in circumstances. There shall be a rebuttable presumption that any deviation of less than fifteen per cent from the child support guidelines is not substantial and any deviation of fifteen per cent or more from the guidelines is substantial. Modification may be made of such support order without regard to whether the order was issued before, on or after May 9, 1991. In determining whether to modify a child support order based on a substantial deviation from such child support guidelines, consideration shall be given to the division of real and personal property between the parties set forth in any final decree entered pursuant to chapter 815j and the benefits accruing to the child as the result of such division. No order for periodic payment of support may be subject to retroactive modification, except that the family support magistrate may order modification with respect to any period during which there is a pending motion for modification of a support order from the date of service of notice of such pending motion to the opposing party pursuant to section 52-50.

Sec. 17. Subsections (d) and (e) of section 52-362d of the general statutes are repealed and the following is substituted in lieu thereof (*Effective October 1, 2011*):

(d) Whenever an order of the Superior Court or a family support magistrate of this state, or an order of another state that has been registered in this state, for support of a minor child or children is issued and such payments have been ordered through the IV-D agency, and the obligor against whom such support order was issued owes overdue support under such order in the amount of five hundred dollars or more, the IV-D agency, as defined in subdivision (12) of subsection (b) of section 46b-231, or Support Enforcement Services of the Superior Court may notify (1) any state or local agency or officer with authority (A) to hold assets or property for such obligor including, but not limited to, any property unclaimed or presumed abandoned under part III of chapter 32, or (B) to distribute benefits to such obligor including, but not limited to, unemployment compensation and workers' compensation, (2) any person having or

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expecting to have custody or control of or authority to distribute any amounts due such obligor under any judgment or settlement, (3) any financial institution holding assets of such obligor, and (4) any public or private entity administering a public or private retirement fund in which such obligor has an interest that such obligor owes overdue support in a IV-D support case. Upon receipt of such notice, such agency, officer, person, institution or entity shall withhold delivery or distribution of any such property, benefits, amounts, assets or funds until receipt of further notice from the IV-D agency.

(e) In IV-D cases in which a notice is sent pursuant to subsection (d) of this section, the IV-D agency shall notify the obligor that such property, benefits, amounts, assets or funds have been withheld as a result of overdue support in a IV-D support case in accordance with an order of the Superior Court or family support magistrate of this state, or an order of another state that has been registered in this state. The IV-D agency shall further notify the agency, officer, person, institution or entity to whom notice was sent pursuant to subsection (d) of this section as follows: (1) Upon expiration of the time for requesting a hearing specified in section 17b-60, to make payment to the state from any such property, benefits, amounts, assets or funds withheld in accordance with subsection (d) of this section provided, in the case of retirement funds, such payment shall only be made in accordance with a withholding order issued under section 52-362, as amended by this act, when the obligor is entitled to receive retirement benefits from such fund; (2) upon payment of such overdue support by such obligor, to release or distribute, as appropriate, such property, benefits, amounts, assets or funds to such obligor; or (3) upon issuance of a decision by the hearing officer or the court upon appeal of such officer's decision, to take such other action as may be ordered by such officer or such court, and such agency, officer, person, institution or entity shall forthwith comply with such notice received from the IV-D agency.

Sec. 18. (NEW) (Effective October 1, 2011) Any judicial marshal may serve a capias mittimus on any person who is in the custody of the

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marshal or is in a courthouse where the marshal provides courthouse security if such capias mittimus was issued in a child support matter by (1) a court or a family support magistrate pursuant to subdivision (8) of subsection (a) of section 17b-745 of the general statutes, as amended by this act, or subparagraph (C) of subdivision (8) of subsection (a) of section 46b-215 of the general statutes, as amended by this act; or (2) a family support magistrate pursuant to subdivision (1) of subsection (m) of section 46b-231 of the general statutes, as amended by this act.

This act shall take effect as follows and shall amend the following						
sections:						
Section 1	October 1, 2011	17b-179(b)				
Sec. 2	October 1, 2011	17b-745(a)(5)(A)				
Sec. 3	October 1, 2011	19a-42(d)				
Sec. 4	October 1, 2011	19a-42a				
Sec. 5	October 1, 2011	46b-130				
Sec. 6	October 1, 2011	46b-215(a)(7)(A)				
Sec. 7	October 1, 2011	46b-231(m)(3)				
Sec. 8	October 1, 2011	46b-231(m)(6)				
Sec. 9	October 1, 2011	52-362(a) and (b)				
Sec. 10	October 1, 2011	52-362(h)				
Sec. 11	October 1, 2011	17b-90(b)				
Sec. 12	October 1, 2011	17b-745(a)(8)				
Sec. 13	October 1, 2011	46b-213w				
Sec. 14	October 1, 2011	46b-215(a)(8)(C)				
Sec. 15	October 1, 2011	46b-231(m)(1)				
Sec. 16	October 1, 2011	46b-231(s)				
Sec. 17	October 1, 2011	52-362d(d) and (e)				
Sec. 18	October 1, 2011	New section				

JUD Joint Favorable Subst.

The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

#### State Impact:

Agency Affected	Fund-Effect	FY 12 \$	FY 13 \$
Department of Social Services	GF - Savings	Potential	Potential
Judicial Department	GF - Savings	10,000	10,000

Note: GF=General Fund

#### **Municipal Impact:** None

#### Explanation

The bill makes various changes to improve the establishment, modification and enforcement of child support orders. These changes may lead to savings to the Medicaid and Temporary Family Assistance programs under the Department of Social Services, as these support orders may subsidize or supplant state funded benefits for children eligible for these programs.

**Sections 9 and 10** of the bill provide for the electronic service of process for income withholding orders on employers, which will result in an estimated annual postage savings of \$10,000 to the Judicial Department. Currently Judicial uses first-class mail to serve income withholding orders.<sup>1</sup>

#### The Out Years

#### State Impact:

Agency Affected	Fund-Effect	FY 14 \$	FY 15 \$	FY 16 \$
Judicial Dept.	GF - Savings*	10,200	10,404	10,612

Note: GF=General Fund

# **Municipal Impact:** None

<sup>\*</sup>These figures have been adjusted for inflation at a rate of 2%

<sup>&</sup>lt;sup>1</sup> In 2010, the Judicial Department's Support Enforcement - Central Processing Division spent \$107,000 in regular postage.

# The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to inflation.

# OLR Bill Analysis sSB 1181

# AN ACT CONCERNING CHILD SUPPORT ENFORCEMENT AND EXPEDITED ESTABLISHMENT OF PATERNITY AND SUPPORT IN TITLE IV-D CASES.

#### SUMMARY:

This bill makes numerous changes to statutes governing the Department of Social Services (DSS) and the Support Enforcement Services Division (SES) of the Judicial Branch. Most are related to child support and support enforcement. It:

- 1. requires the DSS commissioner to investigate the financial circumstances of parents applying for or receiving Medicaid on behalf of their children, rather than only Temporary Family Assistance (cash welfare) and foster care applicants and recipients;
- 2. limits DSS' duty to investigate the finances of parents of children in foster care to those for whom a request was made;
- 3. eliminates the DSS' commissioner's duty to investigate the financial arrangements of those seeking or receiving emergency housing assistance;
- 4. requires the state to notify obligors (those owing child support) and obligees (those to whom child support is owed) when it redirects child support payments;
- 5. allows DSS to share information with other state agencies for specific purposes;
- 6. permits income withholding orders to be served on employers electronically if they agree to accept that form of service;

7. modifies the process for obligors to challenge wage withholding orders and eliminates a requirement that they give their employers a copy of the claim form they file to initiate the challenge;

- 8. eliminates a requirement that court clerks follow in-state procedures for scheduling hearings for out-of-state wage withholding challenges;
- 9. substitutes references to SES for current references to the Bureau of Child Support Enforcement (BCSE) in the context of wage withholding challenges;
- 10. adds a definition of "issue" for purposes of some wage withholding statutes;
- 11. modifies Family Support Magistrate (FSM) powers;
- 12. gives judicial marshals limited authority to serve a capias mittimus (an order to arrest and bring a person before the court) on certain child support obligors and witnesses in child support cases;
- 13. allows SES officers to take acknowledgments of parties' agreements incident to child support obligations;
- 14. fixes unwed mothers' obligations to pay past due child support at three years before the support petition or agreement was filed, the same rate applicable to unwed fathers; and
- 15. eliminates a \$50 fee for an amended birth certificate when paternity is established by court order or paternity acknowledgment.

It also makes minor, conforming, and technical changes.

EFFECTIVE DATE: October 1, 2011

#### § 1 — SUPPORT PAYMENT REDIRECTION

Currently, BCSE can redirect child support payments after notifying the obligor and obligee of its intent to do so and giving them the opportunity to object. (This circumstance usually arises when the child is not living with the obligee.)

Under the bill, when the money is to be redirected to the state (for example, when the family is receiving cash assistance), BCSE need not give advance notice. Instead the bureau can notify the obligee and obligor after the fact and give them the opportunity to object. If the objection is successful, the bureau must give the obligee a refund.

#### §§ 11, 4, &17 — INFORMATION SHARING

## Department of Correction and Judicial Branch

The bill permits DSS to disclose to authorized representatives of the Department of Correction and the Judicial Branch information regarding incarcerated parents or those on probation or parole who are child support obligors. Its purpose is to identify those who may benefit from (1) educational training, (2) skill building, (3) work, or (4) rehabilitation programming that will significantly increase their ability to fulfill their support obligations

It specifies, as other reasons for sharing information with the Judicial Branch, to assist (a) in child support enforcement and (b) the identification of family violence cases.

### Paternity Registry Information

With limited exceptions, including BCSE, the Department of Public Health maintains a confidential paternity registry containing acknowledgments and rescissions. The bill allows the bureau to disclose registry information for child support purposes to an agency with whom it has a cooperative agreement (the Judicial Branch and state and local law enforcement agencies).

# Releasing Information About Obligors Behind On Their Child Support Payments

The bill permits DSS to release information to the state treasurer about child support enforcement program obligors who owe overdue

child support. The information must be necessary to allow the treasurer to intercept the amount owed from the amount she would otherwise pay out on an abandoned property claim.

By law, when an obligor is more than \$500 behind, BCSE or SES may notify various entities likely to have occasion to distribute money to the obligor. Under the bill, those who may receive notice include state or local agency officials authorized to hold the obligor's assets or property, including funds or property that is unclaimed or presumed to be abandoned.

#### §§ 9&13 — WAGE WITHHOLDING

#### Defining "Issue"

The bill adds a definition of "issue" that applies to income withholding orders to support children, spouses, and former spouses. It defines the term as (1) completing an income withholding order form and serving it on the employer or other payor or (2) in the case of an income withholding order served electronically, transmitting electronic data sufficient to implement its withholding to an employer that agreed to receive electronic transmittal of such documents.

The bill substitutes "enter" for "issue" in some provisions where the use of the latter term is inconsistent with the bill's definition.

# Distribution Of Wage Withholding Claim Forms

The bill allows DSS to make wage withholding claim forms available to all employers. Currently, DSS must distribute them. Employers give the forms to employees on whose behalf they have been served wage withholding orders. The form gives the employee information about how (1) the procedures work and (2) to contest the withholding.

Under the bill, the form must include (1) BCSE's address (for requesting BCSE resources to reduce the amount of support the obligor must pay) and SES' address (to challenge the wage withholding itself). Currently, only the BCSE address must be given.

#### Challenges By Out-Of-State Obligors

Currently, when BCSE receives claim forms challenging the validity of a wage withholding order issued at the request of another state, it must notify the interested parties in this state within seven days of receipt and immediately file the income withholding order and claim form. Under the bill, it need not file the order but must notify the entity that sent the withholding order to file, at least 10 days before the scheduled hearing:

- 1. two copies of the underlying support order (one of which must be certified) along with any modification, and
- 2. (a) a sworn statement showing the amount of any arrearage owed, (b) the last court determination of an arrearage, and (c) an accounting of the arrearage since the last court determination.

# §§ 7, 8, & 13 — FAMILY SUPPORT MAGISTRATES

#### Support Agreements

The bill eliminates a FSM's authority to modify support agreements. If he or she does not approve them, under the bill the sole option is to disapprove.

The bill also requires the FSM to indicate on the record the reasons for disapproving a proposed agreement. The court clerk must then (1) schedule a hearing to determine appropriate support amounts and (2) notify all appearing parties of the hearing date.

## FSM Hearings Involving an Out-of-State Party

By law, FSMs must hear and decide cases involving challenges to wage withholding orders directed at Connecticut employers but involving an out-of-state obligee. The bill directs the FSM to use existing special rules of evidence and procedure in these cases that take into account the fact that the obligee and some witnesses will not be physically present. The FSM may also speak to counterparts in the originating state to obtain information about their state laws and the legal effect of its court orders.

Under the bill, if the out-of-state child support enforcement agency, court, or other entity fails to supply required documentation or to respond to reasonable requests for documents, the FSM may:

- 1. extend the hearing for 45 days,
- 2. order a temporary or partial stay of income withholding for the same period, or
- 3. sustain the obligor's objection and enjoin the employer from complying with the wage withholding order.

#### §§ 12, 14, 15, & 18 — JUDICIAL MARSHALS

The bill gives a judicial marshal limited authority to serve a capias mittimus on any person already in his or her custody or physically present in the courthouse where the marshal provides security. This authority is restricted to FSM orders to serve a capias naming a child support obligor who has been found to be in contempt of court or an obligor or witness who failed to appear at a court hearing of which he or she had notice.

#### **COMMITTEE ACTION**

**Judiciary Committee** 

Joint Favorable Substitute Yea 41 Nay 0 (04/06/2011)